

## Message Text

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ACTION EB-08

INFO OCT-01 EA-10 ISO-00 CAB-02 CIAE-00 COME-00  
DODE-00 DOTE-00 INR-07 NSAE-00 FAA-00 L-03 SSO-00  
INRE-00 SS-15 NSCE-00 /046 W  
-----040826 181046Z /14  
O 181011Z JAN 78  
FM AMEMBASSY TOKYO  
TO SECSTATE WASHDC IMMEDIATE 4433

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E.O. 11652: NA  
TAGS:EAIR, JA  
SUBJECT: CIVAIR: GOJ FAILURE TO APPROVE FLYING TIGER SINGAPORE  
APPLICATION

REF: STATE 12929

1. SUMMARY: POINTS REFTEL RAISED WITH MOFA. BOTH EMBASSY AND MOFA ARE CONCERNED OVER POSSIBLE PUBLIC AND PRESS REACTION TO WARMING UP OF CIVAIR ISSUE. MOFA CONTINUES TO ADHERE TO VIEW THAT DE FACTO CAPACITY FREEZE SHOULD REMAIN IN EFFECT WHILE TWO SIDES CONSULT ON ITS FORMAL SHORT-TERM EXTENTION, PARTICULARLY SINCE MIN FUKUDA REQUESTED CONSULTATIONS ON THIS MATTER PRIOR TO DECEMBER 31. WE EXPECT SEPARATE FORMAL RESPONSE TO JANUARY 10 NOTE, NOT TIED TO RESPONSE DOCUMENT 5, SOON. MOFA HAS OFFERED TO DISCUSS FTL MATTER WITH STYLES DURING AIRPORT DISCUSSIONS. EMBASSY HOPES WE CAN REFRAIN FROM ANY ACTION AGAINST JAL PRIOR DISCUSSIONS LEST ATMOSPHERE BE FURTHER CLOUDED. END SUMMARY.

2. AS FOLLOW-UP TO LAST WEEK'S MANSFIELD-USHIBA CONVERSATION AND IN RESPONSE TO REFTEL, EMIN CALLED ON MOFA DEP DIR GEN KITAMURA JANUARY 18 TO RAISE POINTS REFTEL. DURING CONVERSATION, IT BECAME CLEAR THAT BOTH SIDES ARE  
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CONCERNED OVER POSSIBILITY THAT CIVAIR ISSUES, SUCH AS FTL APPLICATION, COULD HEAT UP AND BE MISINTERPRETED BY BOTH PRESS AND PUBLIC IN JAPAN AND U.S.

3. MOFA CONTINUED TO ADHERE TO VIEW THAT CAPACITY FREEZE SHOULD CONTINUE IN EFFECT WHILE TWO SIDES CONSULT REGARDING ITS LIMITED FORMAL EXTENSION, PARTICULARLY SINCE U.S. SIDE,

DESPITE MINISTER FUKUDA'S APPROACHES OF DEC 1 AND DEC 24,  
WAS UNABLE TO DISCUSS ISSUE PRIOR TO DECEMBER 31.  
MOFA WILL SOON DELIVER, PRIOR  
TO GOJ REPLY TO U.S. DOCUMENT 5, A FORMAL WRITTEN  
RESPONSE TO OUR JANUARY 10 NOTE WHICH, WE ANTICIPATE,  
WILL CONTINUE TO REFLECT GOJ VIEW CITED ABOVE.

4. BOTH KITAMURA AND WATANABE INDICATED THAT GOJ WOULD  
BE PREPARED TO DISCUSS FTL MATTER WITH STYLES  
WHEN U.S. GROUP COMES FOR AIRPORT CONGESTION  
TALKS. WATANABE ALSO EXPRESSED RESERVATIONS ABOUT  
PROPOSED NEW PAN AM CARGO POINTS, SAYING GOJ HAD NEVER  
ACCEPTED U.S. CONCEPT OF "GATEWAYS".

5. EMBASSY COMMENT: WE DO NOT WANT CONTENTION OVER  
CIVAIR ISSUES TO DISSIPATE SO QUICKLY THE POSITIVE  
AURA OF AMB STRAUSS' RECENT VISIT. ALTHOUGH CIVAIR  
NEGOTIATIONS SHOULD BE PURSUED IN EXPANSIVE CONTEXT, WE  
DO NOT BELIEVE THEY SHOULD BE LINKED TO BROADER ECONOMIC  
ISSUES. EMBASSY RECOMMENDS U.S. SIDE REFRAIN, UNTIL  
AFTER AIRPORT DISCUSSIONS, FROM ANY ACTION AGAINST JAL  
CARGO RIGHTS WHICH COULD FURTHER CLOUD ATMOSPHERE,  
TOUGHEN STANCES OF MANY OF THE PLAYERS HERE AND THUS  
PROLONG AN IMPRESSION OF CONFRONTATION.

6. RE: TALKS ON NARITA AND OSAKA AIRPORTS: DATE MAY HAVE TO  
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SLIP TO FEBRUARY 7 AS JCAB'S YAMADA WILL BE IN INDONESIA WEEK  
OF JANUARY 30, TALKS WITH IATA REPS ARE SCHEDULED FOR WEEK OF  
JANUARY 23 AND YAMAJI HAS BEEN PROMOTED AND REPLACED (SEPTTEL).  
SHERMAN

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SUPPLEMENTAL AIRLINES, AIR ROUTES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 18 jan 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978TOKYO00838  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780026-0629  
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**Image Path:**  
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**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** eff33be2-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 78 STATE 12929  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 05 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** N/A  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 3751275  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVAIR: GOJ FAILURE TO APPROVE FLYING TIGER SINGAPORE APPLICATION  
**TAGS:** EAIR, JA, SN  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/eff33be2-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014